

**Quarterly Report on the Status
of Prison Overcrowding, for the
First Quarter of 1990**

Massachusetts Department of Correction

**George A. Vose
Commissioner**

**Submitted in Compliance with Chapter 799
Section 21 of the Acts of 1985**

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Section twenty-one of Chapter 799 of the Acts of 1985 directs the Commissioner of Correction to report quarterly on the status of overcrowding in state and county correctional facilities. This statute calls for the following information:

Such report shall include, by facility, the average daily census for the period of the report and the actual census on the first and last days of the report period. Said report shall also contain such information for the previous twelve months and a comparison to the rated capacity of each such facility.

This report presents the required statistics for the first quarter of 1990.

Table 1 provides the DOC figures for the first quarter of 1990. As this table indicates the DOC population (excluding Bridgewater and Longwood) rose by 374 inmates during the first quarter, an increase of five percent. At the end of the quarter, the DOC operated with 7,858 inmates in a system with a design capacity of 4,514 -i.e., the DOC operated at 174 percent of design capacity.

Table 2 provides the DOC figures for the previous twelve months - i.e., for the period January 1, 1989 to December 31, 1989. These figures indicate that the DOC population increased by 757 or 11 percent over this twelve-month period, from 6,731 in January 1989 to 7,488 in December 1989.

Table 3 presents the county figures for the first quarter of 1990. The county population increased by 509 inmates during this quarter, an increase of nine percent. At the end of the quarter, the county system operated with 6,334 inmates in facilities with a total design capacity of 3,827, - i.e., the county system operated at 166 percent of design capacity.

This report was prepared by Linda Holt and Ramon Raagas of the Research Division and is based on daily count sheets prepared by the Classification Division.

Table 4 presents the county figures for the previous twelve months. These figures indicate that the county system increased by 311 or 6 percent over this twelve-month period, from 5,596 in January 1989 to 5907 December 1989.

Table 5 provides statistics on court commitments to the DOC for 1989 and 1990. Overall, there has been an increase of 108 or 12 percent in commitments for 1990 in comparison with the same period in 1989, from 909 to 1,017. Commitments to Cedar Junction were up by 63 or 14 percent. Commitments to Concord increased by 13 or 7 percent. Overall, male commitments were up by 76 or 12 percent from 1989. Commitments to Framingham increased by 32 or 11 percent.

Thus, the accelerated rise in the prison population of the Commonwealth has continued unabated during the first quarter of 1990. The degree of prison overcrowding represents a precarious situation which poses serious problems for the safe and humane operation of correctional facilities.

Table 1

**Population in Department of Correction Facilities,
January 1, 1990 to March 31, 1990**

Facility	Average Daily Population	Beginning Population	Ending Population	Design Capacity	%ADP Capacity
Cedar Junction	680	681	679	636	107%
Concord	1123	1061	1143	523	215%
Framingham	410	378	420	194	211%
Fram-ATU	95	87	96	69	138%
OCCC	591	592	595	428	138%
Norfolk	1257	1247	1267	919	137%
NCCI	735	724	740	184	399%
SECC	715	714	741	0	N.A.
Sub-Total	5606	5484	5681	2953	190%
Bay State	201	194	220	146	138%
Medfield	35	36	36	36	97%
NCC	229	198	248	152	151%
SECC-Minimum	111	106	111	100	111%
Lancaster-Male	149	150	150	70	213%
Lancaster-Female	43	43	45	25	172%
Plymouth	257	248	297	151	170%
Shirley	461	443	470	403	114%
Hodder Cottage	29	29	30	35	83%
Warwick	89	88	90	50	178%
Boston State	100	100	101	55	182%
Norfolk PRC	52	50	53	26	200%
Park Drive	49	50	50	50	98%
SMPRC	109	109	110	75	145%
MHHI	90	84	93	93	97%
WSATP	8	10	10	12	67%
Drug Rehab	3	3	4	10	30%
Hillside	39	38	40	40	98%
Charlotte	14	12	14	15	93%
Houston House	5	9	4	15	33%
Day Reporting Center	0	0	1	2	0%
Sub-Total	2073	2000	2177	1561	133%
TOTAL	7679	7484	7858	4514	170%
Bridgewater SH	354	367	338	337	105%
Bridgewater T.C.	254	250	251	216	118%
Bridgewater AC	449	423	409	430	104%
Longwood T.C.	123	122	125	125	98%
GRAND TOTAL	8859	8646	8981	5622	158%
Houses of Correction	373	413	364	N.A.	N.A.
Federal Prisons	33	33	33	N.A.	N.A.
Inter-State Contract	49	49	49	N.A.	N.A.

Table 2

**Population in Department of Correction Facilities,
January 1, 1989 to December 31, 1989**

Facility	Average Daily Population	Beginning Population	Ending Population	Design Capacity	%ADP Capacity
Cedar Junction	681	666	685	636	107%
Concord	921	818	1063	523	176%
Framingham	373	331	382	194	192%
Fram-ATU	109	98	86	69	157%
OCCC	587	585	591	428	137%
Norfolk	1231	1202	1249	919	134%
NCCI	718	717	726	184	390%
SECC	690	633	707	0	N.A.
Sub-Total	5309	5050	5489	2953	180%
Bay State	147	138	195	72	204%
Medfield	28	13	36	36	77%
NCC	198	199	197	152	130%
SECC-Minimum	103	94	112	100	N.A.
Lancaster	187	174	192	95	197%
Plymouth	179	107	241	151	119%
Shirley	451	428	442	403	112%
Hodder Cottage	30	34	29	35	86%
Warwick	85	72	88	50	170%
Boston State	100	100	101	55	181%
Norfolk PRC	51	52	51	26	196%
Park Drive	49	48	50	50	99%
SMPRC	108	110	110	75	144%
MHHI	80	41	85	93	85%
WSATP	19	11	10	12	160%
Drug Rehab	5	6	3	10	48%
Hillside	38	40	38	40	94%
Charlotte	14	14	10	15	92%
Houston House	6	0	9	15	38%
Sub-Total	1876	1681	1999	1485	126%
TOTAL	7185	6731	7488	4438	162%
Bridgewater SH	381	386	365	337	113%
Bridgewater T.C.	269	281	257	216	125%
Bridgewater AC	427	417	417	430	99%
Longwood T.C.	121	115	122	125	97%
GRAND TOTAL	8382	7930	8649	5546	151%
Houses of Correction	420	384	434	N.A.	N.A.
Federal Prisons	32	30	34	N.A.	N.A.
Interstate Contract	45	44	44	N.A.	N.A.

Table 3

**Population in County Correctional Facilities,
January 1, 1990 to March 31, 1990**

Facility	Average Daily Population	Beginning Population	Ending Population	Design Capacity	%ADP Capacity
Barnstable	176	149	182	110	160%
Berkshire	144	140	142	97	148%
Bristol	520	494	525	336	155%
Dukes	21	23	26	13	162%
Essex-Lawrence	266	240	281	57	467%
Essex-LCAC	315	257	323	135	233%
Essex-Salem	164	165	166	120	137%
Franklin	86	65	94	63	136%
Hampden	520	498	554	312	167%
Hampden-OUI	119	108	123	125	95%
Hampshire	247	252	231	148	167%
Middlesex	998	1019	1020	592	168%
Norfolk	274	252	267	149	184%
Plymouth	509	436	516	157	324%
Suffolk-C.S.	339	334	341	342	99%
Suffolk-D.I.	704	636	729	456	154%
Worcester	676	635	689	490	138%
Longwood T.C.	123	122	125	125	98%
TOTAL	6201	5825	6334	3827	162%

Table 4
Population in County Correctional Facilities,
January 1, 1989 to December 31, 1989

Facility	Average Daily Population	Beginning Population	Ending Population	Design Capacity	%ADP Capacity
Barnstable	150	135	152	110	136%
Berkshire	144	128	141	97	148%
Bristol	415	319	499	286	145%
Dukes	19	14	19	13	148%
Essex-Lawrence	229	201	237	57	401%
Essex-LCAC	251	173	260	135	186%
Essex-Salem	216	266	162	120	180%
Franklin	73	68	68	63	116%
Hampden	522	549	533	312	167%
Hampden OUI	129	139	110	125	103%
Hampshire	250	253	250	148	169%
Middlesex	1026	989	1039	592	173%
Norfolk	266	266	256	149	178%
Plymouth	450	432	430	157	287%
Suffolk-C.S.	341	336	339	342	100%
Suffolk-D.I.	643	499	646	456	141%
Worcester	716	714	644	490	146%
Longwood	121	115	122	125	97%
TOTAL	5959	5596	5907	3777	158%

Table 5
Court Commitments to the DOC,
1989 and 1990

	<u>1989</u>	<u>1990</u>	<u>Difference</u>
<u>Cedar Junction</u>			
First Quarter	443	506	14%
Sub-Total	443	506	14%
<u>Concord</u>			
First Quarter	184	197	7%
Sub-Total	184	197	7%
Sub-Total Males	627	703	12%
<u>Framingham</u>			
First Quarter	282	314	11%
Sub-Total	282	314	11%
TOTAL	909	1017	12%

Technical Notes

1. The official capacity for each facility can change for a number of reasons, e.g. expansion of facility beds, decrease of facility beds due to fire, or changes in contracts with vendors. In all tables the capacity reflects the capacity at the end of the reporting period. The design capacity is reported for correctional facilities in Tables 1, 2, 3, and 4.
2. The population figures for Cedar Junction and Norfolk include both DSU and open population.
3. The population figures for all facilities include both male and female inmates.
4. State inmates housed in the Hampshire county contract program are included in the county population tables as are all other state inmates housed in county facilities.
5. Norfolk includes Braintree, Dedham, and Norfolk Contract. Middlesex includes both Billerica and Cambridge. Berkshire includes the pre-release facility. Suffolk-Deer Island includes the contract facility.
6. Charles Street inmates housed at other facilities are reported in the counts for the facilities in which they were in custody.
7. The counts reported for MHHI include pre-release inmates and exclude parole inmates housed in those facilities. During the first quarter of 1990 the average parole population in MHHI facilities was 0.
8. Longwood Treatment Center is a specialized DOC facility for individuals incarcerated for O.U.I. Because the inmates are county sentenced inmates, the inmate count and bed capacity are included in Tables 3 and 4.

9. Abbreviations and Definitions:

AC	-	Addiction Center
ADP	-	Average Daily Population
ATU	-	Awaiting Trial Unit
C.S.	-	Charles Street
D.I.	-	Deer Island
DOC	-	Department of Correction
Drug Rehab	-	Includes Meridian House and Spectrum House
D.S.U.	-	Departmental Segregation Unit
LCAC	-	Lawrence Correctional Alternative Ctr.
N.A.	-	Not Applicable
MHHI	-	Massachusetts Halfway Houses Inc. includes Temporary Housing Project, McGrath House and Brooke House
NCC	-	Northeastern Correctional Ctr.
NCCI	-	North Central Corr. Inst. at Gardner
OCCC	-	Old Colony Correctional Center
OUI	-	Operating Under the Influence
PRC	-	Pre-Release Center
SECC	-	Southeastern Correctional Center
SH	-	State Hospital
SMPRC	-	South Middlesex Pre-Release Ctr.
TC	-	Treatment Center
WSATP	-	Women's Substance Abuse Treatment Program includes Faith House and Griffin House.